

Crop production changes and the impact of Grain for Green program in the Loess Plateau of China

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Abstract: Since the Grain for Green (GFG) program was implemented in 1999, most steeply sloping farmlands in the Loess Plateau of China have been returned to forestland and grassland. To understand its impact on the food production, this study analyzed the spatiotemporal changes of food crop production (FCP) in the plateau and quantified the contribution of sown area and yield changes to the total FCP during 1998–2014 using factor decomposition models, and then discussed the impact of GFG program on the FCP based on literature data. With the implementation of GFG program, total sown area in the Loess Plateau quickly decreased by 17.3% from 1998 to 2003, and then gradually restored to 1.03×10^7 hm² in 2010. Thereafter, it slightly decreased to 1.02×10^7 hm² (94.6% of the area in 1998) in 2014. By contrast, total FCP generally showed an apparent growth trend, averagely increased by 1.71% per year in the whole plateau during 1998–2014. This increase was jointly contributed by the improved yield of individual crops, and the adjustment of cropping structure, i.e., the expansion of high yield maize crop. The factor decomposition analysis results indicate that the sown area shrinkage only reduced the growth rate of total FCP by 0.29% per year during 1998–2014, although a significant impact was found for the early stage of 1999–2003. The results suggest that the implementation of GFG program would not induce an obvious risk of the food security. Therefore, it is suggested that the GFG program should be set as a long-term strategic policy, by not only supporting the conversion of slope farmlands, but also helping local farmers to seek sustainable ways of land use to improve the income and livelihood. It can be combined with the poverty eradication program, to simultaneously achieve the national goals of ecological civilization building and the livelihood improvement of rural people in the Loess Plateau. Considering rainfall limitation, the conversion of slope farmlands should be prioritized to grasslands.

Keywords: spatiotemporal change; farmland conversion; hilly region; factor decomposition; semi-arid regions

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1 Introduction

The Chinese Loess Plateau is well known for its severe soil erosion mainly resulted from over-cultivation of slope lands. To mitigate the land degradation, the Chinese government has implemented the Grain for Green (GFG) program since August 1999, aiming at converting steeply sloping or marginal croplands to forestland and grassland. Acknowledging that the farmland conversion would have a significant impact on the food production and farmer's livelihood, the Chinese government has adopted the policy to supply subsidies of food grain/money to the farmers based on the converted area. This is why it is often called Grain for Green program.

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Since the program implemented, its effects on the land use and environment have been explored and evaluated by numerous studies. Many of the studies indicate that the destroyed vegetation has been evidently restored (Zhou et al., 2009; Yue et al., 2014; Li and Lu, 2015; Li et al., 2016); thus the land use structure has been improved (Ran et al., 2010; Guo et al., 2015) and the soil erosion intensity has been greatly reduced (Fu et al., 2005; Zhao et al., 2013; Zuo et al., 2016; Yang and Lu, 2018) in the Loess Plateau. Regarding its impacts on food production, Feng et al. (2005) estimated that the GFG implementation would cause a reduction of the total grain production by 10.0%–13.5% in the Loess Plateau based on three scenarios of slope farmland conversions. Xu et al. (2006) simulated the program impact, concluding that the GFG implementation would have a small impact on China's grain production. However, one study by Deng and Shangguan (2011) indicated that the program threatened China's food security although it increased farmers' income. Another study by Liu and Li (2012) based on statistical data in 100 typical counties in the Loess Plateau found that the total grain production decreased during 1996–2007. In recent years, a number of studies analyzed the program effects on the farmers' livelihood based on household surveys for some counties in the Loess Plateau (Ye, 2009; Lu et al., 2011; Cheng, 2014; Han and Zhu, 2014; Zhu and Wang, 2014), but seldom specified to the whole plateau to analyze the GFG program impacts on the food crop production.

The GFG program has been implemented for nearly two decades. An analysis of changes in the total crop production and the sown area during the implementing period could contribute to understanding the GFG program effect. Therefore, we selected 1998–2014 as the study period, which the year 1998 represents the condition just before the GFG implemented in 1999 and 2014 represents the condition after the program has executed for 16 years in the Loess Plateau. Three specific objectives were addressed: the first was to detect variation trend in the total food crop production (FCP) and sown area during the period; the second was to quantify the contribution of the changes in crop yield, sown area and cropping structure to the FCP change using a factor decomposition analysis approach; and the third was to analyze the impact of GFG program on the FCP. We also explored the policy implications and suggestions. Considering the data consistence and availability, the analysis focused on the five major food crops of wheat, millet, maize, soybean and potato using the annual county-level data of 283 counties in the Loess Plateau. As farmland conversion was mostly implemented in hilly areas, the hilly region comprising all hilly counties (Fig. 1) was addressed separately.

2 Data and methods

2.1 Study area

The Loess Plateau (33°41'–41°16'N, 100°54'–114°33'E) covers an area of 6.34×10^7 hm², with the hilly region (Fig. 1) covering about 4.54×10^7 hm², accounted for 71.61% of the total area. The hilly region is highly dissected by gullies and suffered from severe soil erosion (Tang et al., 2010). In 2014, population in the plateau was totaled 1.10×10^8 , 174 inhabitants/km². With a temperate semi-arid to sub-humid climate, the annual mean temperature is 4.3°C–14.3°C and the mean annual precipitation varies from 200 mm in the northwest to 700 mm in the southeast (Wei et al., 2006). Influenced by monsoon climate, more than 70% of the annual precipitation falls in the rainy season from June to September. In the plateau, about 30% of the area was farmland, 30% was forestland and shrubland, and 38% was grassland before the GFG program implemented (Ping et al., 2013). Of the total farmland, about 65% was slope land (Dang et al., 2011), and the remaining part was mainly distributed in tablelands and floodplains of the Yellow River and its tributaries of Weihe River and Fenhe River. The crop production is largely rainfed due to the slope limitation, but farmland in the floodplains is mostly accessible to irrigation. The main growing crops in the region are maize, wheat, soybean, potato and millet.

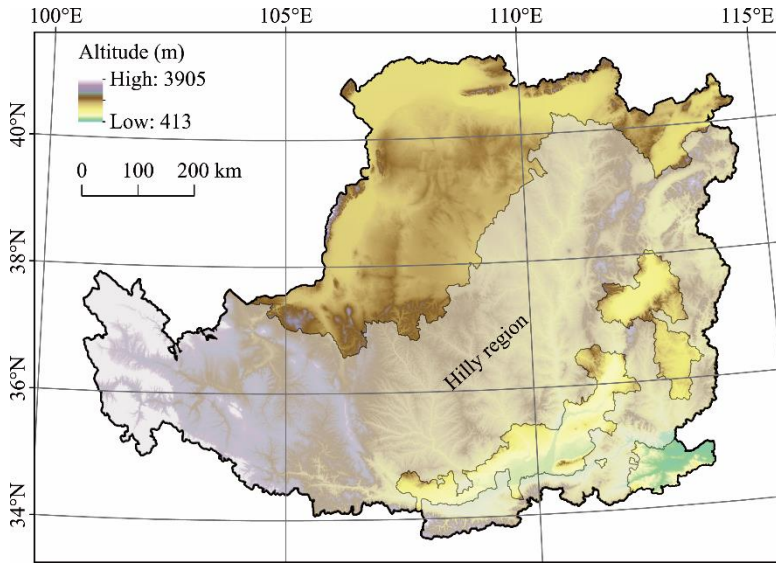


Fig. 1 Location of the Chinese Loess Plateau and its hilly region

2.2 Data sources and preprocessing

Annual total food crop production, sown area and yield of winter wheat, maize, soybean, millet and potato were obtained for 283 county-level administrative units from the local yearbooks of 1998–2014. To be comparable, the statistical yield of maize, soybean, potato and millet was converted to wheat equivalent, with the conversion coefficients of 1.01, 1.42, 0.23 and 1.07, respectively. These coefficients (CF_i) were calculated based on the content of energy and protein with the following equation (Ren and Hou, 1999):

$$CF_i = \frac{H_i}{H_0} \times 0.9 + \frac{P_i}{P_0} \times 0.1, \quad (1)$$

where H_i and P_i are the content of calories and protein in crop i , and H_0 and P_0 are the content of calories and protein in winter wheat, respectively.

2.3 Quantifying factor contribution to total crop production and yield changes

This study applied the logarithmic mean Divisia index model (LMDI) to calculate the contribution of mean crop yield and sown area to the FCP change and the refined Laspeyres index model (RLI) to calculate the contribution of yield of individual crops and cropping structure to the mean yield. These two models are commonly used methods of factor decomposition analysis that decompose the target variable into a number of factors through conversion of mathematical identity, and estimate the factor's contribution (Liu et al., 2013). Different from the often-used methods such as multiple regressions, the LMDI and RLI methods can quantify the contribution of each factor to the changes in total crop production (Jiang et al., 2013; Liu et al., 2013; Jin et al., 2014; Zhou et al., 2015).

The FCP (t) can be simply presented as a product of mean crop yield (Y_M , t/hm²) and total sown area (A , hm²) of all crops considered:

$$FCP = Y_M \times A. \quad (2)$$

The change in total FCP between the starting year 0 and year t , denoted as " $FCP^t - FCP^0$ ", can be approximately decomposed as two parts, i.e., contributed by changes in the mean crop yield and sown area, respectively:

$$FCP^t - FCP^0 = A^t \times (Y_M^t - Y_M^0) + Y_M^t \times (A^t - A^0) + \varepsilon, \quad (3)$$

where FCP^t and FCP^0 are the total FCP; A^t and A^0 are the total crop sown area; Y_M^t and Y_M^0 are the mean crop yield in year t and 0, respectively; and ε is the residual value and can be eliminated using

the LMDI method (Ang, 2005) by converting Equation 3 to the form below:

$$FCP^t - FCP^0 = \frac{(FCP^t - FCP^0) \times (\ln Y_M^t - \ln Y_M^0)}{\ln FCP^t - \ln FCP^0} + \frac{(FCP^t - FCP^0) \times (\ln A^t - \ln A^0)}{\ln FCP^t - \ln FCP^0}. \quad (4)$$

The two items on the right side represent the contribution of change in the Y_M and the A to the change of total FCP. A positive value indicates a positive contribution, otherwise a negative contribution.

For the Y_M , the RLI model was adopted to identify the contribution of different crops. The decomposed form is presented below:

$$Y_M = Y_e + S_e = \sum_{i=1}^5 Y_i S_i, \quad (5)$$

where Y_i is the yield (t/hm²) of crop i and S_i is the sowing proportion of crop i as the total crop sown area; Y_e is the total contribution by yield change of each crop; and S_e is the total contribution by the change in the sown area between year 0 and t . Both of them can be decomposed as follows based on the RLI method (Sun, 1998):

$$\begin{aligned} Y_e &= \sum_{i=1}^5 (Y_i^t - Y_i^0) S_i^0 + \frac{1}{2} \sum_{i=1}^5 (Y_i^t - Y_i^0) (S_i^t - S_i^0) \\ S_e &= \sum_{i=1}^5 (S_i^t - S_i^0) Y_i^0 + \frac{1}{2} \sum_{i=1}^5 (Y_i^t - Y_i^0) (S_i^t - S_i^0) \end{aligned} \quad (6)$$

3 Results

3.1 Spatiotemporal changes of sown area and crop production

During 1998–2014, total crop sown area in the plateau showed a phased variation characteristic (Fig. 2a) and can be divided into three stages, i.e., decreasing (1998–2003), restoring (2003–2010) and stabilizing (2010–2014) stages. In the first or early implementing stage of GFG program, the sown area quickly decreased from 1.08×10^7 hm² in 1998 to 8.94×10^6 hm² in 2003, reduced by 17.3%, and then gradually restored in the second stage to 1.03×10^7 hm² in 2010, 95.5% of that in 1998. Thereafter, the crop sown area was slightly decreased to 1.02×10^7 hm² in 2014, 94.6% of the area in 1998, relatively stabilized in the last stage. Similarly, total sown area in the hilly region of the plateau was rapidly reduced by 16.2% during 1998–2003, and then gradually restored to 5.93×10^6 hm² in 2010 from the lowest of 5.46×10^6 hm² in 2003. After 2010, the sown area slightly decreased to 5.86×10^6 hm² in 2014, 10.1% lower than that in 1998 (Fig. 2b). During 1998–2014, the reduction of crop sown area occurred mainly in counties of hilly areas, whereas the expansion was mainly in the northwest, and river basins and low hilly areas in the northeastern and southeastern parts (Fig. 3). For individual crops, maize and potato in the plateau kept an expanding trend in sown area, increased by 68.8% and 29.2%, while wheat, soybean and millet decreased by 36.2%, 38.3% and 48.6%, respectively.

Crop yield showed a different variation pattern. Mean yield of the five major crops declined from 3461 kg/hm² in 1998 to 3151 kg/hm² in 2000, and then rapidly increased to 3904 kg/hm² in 2004. Followed by a stagnation period from 2004 to 2007, the yield turned to rapidly growing again and reached 4791 kg/hm² in 2014 (Fig. 2). In the hilly region, the mean crop yield showed a similar changing trend, but the variation amplitude was lower (Fig. 2). Yield of individual crops all showed a similar improving trend. From 1998 to 2014, mean yield of wheat in the plateau increased from 3290 to 3990 kg/hm², maize from 5398 to 6122 kg/hm², soybean from 1519 to 2110 kg/hm², and potato from 2895 to 3534 kg/hm².

As a result of changes in the crop sown area and yield, total FCP in the whole plateau quickly declined in the first three years, from 3.74×10^7 t in 1998 to 3.18×10^7 t in 2001. Since then, the FCP generally maintained a continuously growing trend (Fig. 2), increased by 54.4% to 4.90×10^7 t in 2014. From 1998 to 2014, mean growth rate of total FCP in the plateau was 1.71% per year and

varied greatly among different counties. In 28 counties, the annual growth rate exceeded 5.0%, and in 76 counties it was between 2.5%–5.0%, in 36 counties 1.5%–2.5% and in 56 counties less than 1.5% (Fig. 4). In the remaining 87 counties, about 30% of the total, mainly located in the southern part of the region, the FCP was in a decreasing trend.

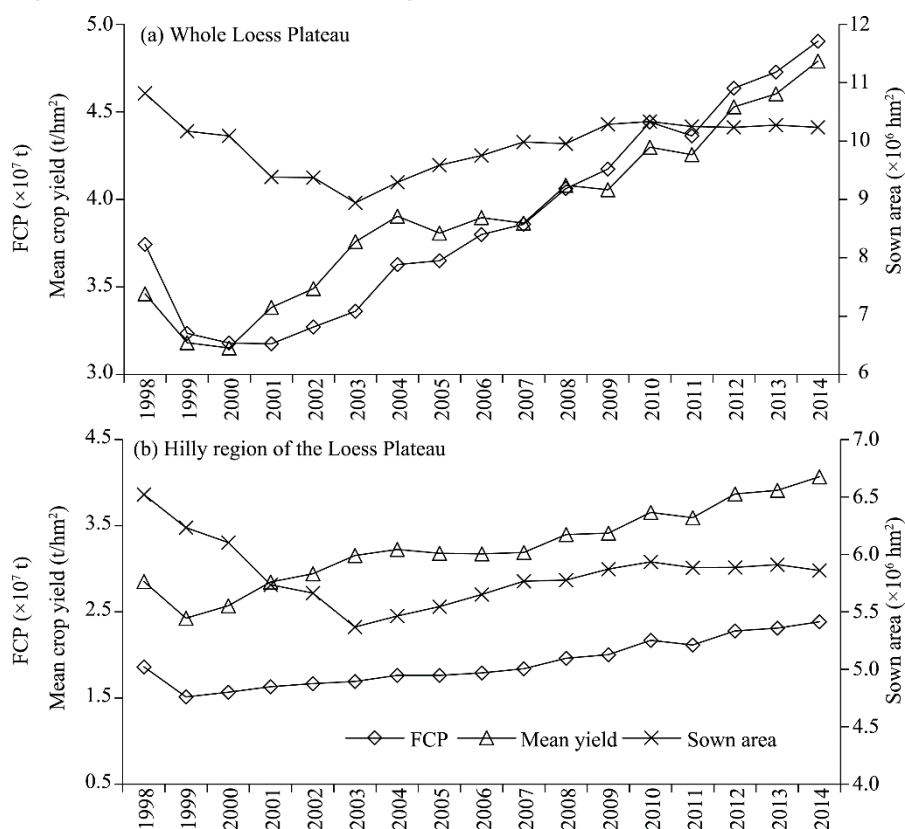


Fig. 2 Annual variation of the total food crop production (FCP), mean crop yield and total crop sown area during 1998–2014 in the whole Loess Plateau (a) and the hilly region (b). The FCP and mean crop yield were converted to wheat equivalent.

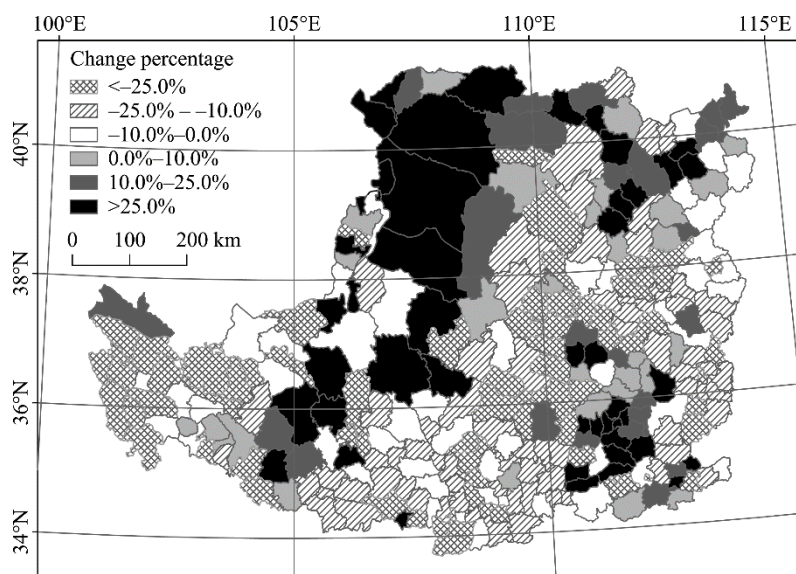


Fig. 3 Spatial variation of total crop sown area changes in the Loess Plateau between 1998 and 2014

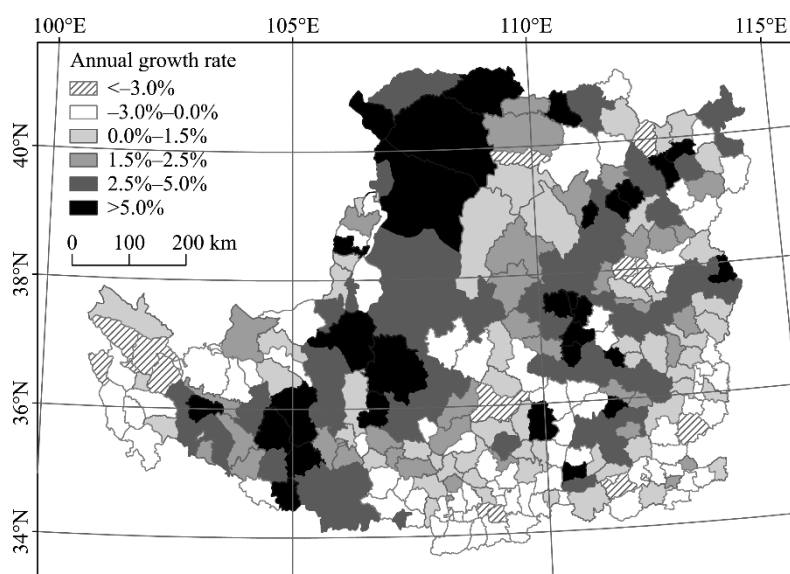


Fig. 4 Spatial distribution of annual growth rate of total FCP in the Loess Plateau during 1998–2014

3.2 Contribution of crop yield and sown area changes to the total FCP

The LMDI decomposition analysis results (Table 1) indicated that, associated with the yield improvement, the growth rate of total FCP should be 2.00% per year during 1998–2014 for the whole plateau and 2.26% for the hilly region, but it decreased to 1.71% and 1.65%, respectively, due to the negative contribution of the sown area shrinkage. During 1998–2003, sown area shrinkage was significant, which caused the FCP declined by 3.11% per year, more than twofold of the positive contribution of the yield increase in the plateau. From 2004 to 2010, the crop sown area and yield were both increased, which jointly stimulated a quicker growth of FCP. During 2010–2014, the FCP growth was mostly contributed by the improved crop yield (Table 1).

Table 1 Annual growth rate of total FCP and the contributions by the changes in yield and crop sown area in the whole and hilly region of the Loess Plateau

Loess Plateau	Period	Annual growth rate of total FCP (%)		
		Total	Induced by changes in	
			Yield	Sown area
Whole region	1998–2003	–1.61	1.50	–3.11
	2003–2010	3.58	1.74	1.84
	2010–2014	2.04	2.22	–0.19
	1998–2014	1.71	2.00	–0.29
Hilly region	1998–2003	–1.21	2.00	–3.21
	2003–2010	3.18	1.91	1.27
	2010–2014	1.97	2.22	–0.25
	1998–2014	1.65	2.26	–0.61

Note: FCP, food crop production.

During 1998–2014, all crop yields were significantly improved. Meanwhile the cropping structure was obviously adjusted, characterized by expansion of maize and potato, and shrinkage of wheat, soybean and millet (Table 2). These changes jointly contributed to the mean crop yield growth, of which the yield improvement contributed 62% and 68%, and the cropping adjustment contributed 38% and 32% in the whole plateau and hilly regions, respectively. Among the three stages, the contribution of individual crops varied due to the changes in yield and sown area, but maize showed a positive contribution to the mean crop yield in all stages, implying that maize played a key role in the increase of total FCP (Table 3).

Table 2 Yield and sown area changes of the major crops during different stages in the whole and hilly region of the Loess Plateau

Loess Plateau	Period	Annual growth rate of yield (%)					Annual growth rate of sown area (%)				
		W	Ma	S	P	Mi	W	Ma	S	P	Mi
Whole region	1998–2003	−0.96	−0.44	2.43	3.61	8.52	−3.80	0.95	−3.73	2.06	−11.62
	2003–2010	2.90	1.38	1.78	−1.56	−3.12	−0.96	4.87	−0.30	2.15	2.60
	2010–2014	1.32	1.16	1.17	2.94	7.57	−2.54	2.03	−4.32	−0.46	0.10
	1998–2014	1.41	0.83	2.04	1.41	3.76	−2.54	3.23	−2.73	1.60	−2.85
Hilly region	1998–2003	0.45	0.03	4.01	5.39	6.34	−4.29	−0.77	−2.57	3.11	−8.75
	2003–2010	3.36	1.69	1.95	−1.09	−0.47	−1.64	4.71	−0.07	2.69	0.92
	2010–2014	1.53	1.29	1.36	3.20	2.62	−2.29	2.28	−3.01	−0.11	−2.07
	1998–2014	2.19	1.19	2.73	2.33	2.79	−2.96	2.61	−1.83	2.33	−3.26

Note: W, wheat; Ma, maize; S, soybean; P, potato; Mi, millet.

Table 3 Contributions of individual crop yield and sown area to mean crop yield changes in the whole and hilly region of the Loess Plateau

Period	A (%)	Contributed by yield changes (%)						Contributed by changes in cropping structure (%)					
		T	W	Ma	S	P	Mi	T	W	Ma	S	P	Mi
Whole region of the Loess Plateau													
1998–2003	1.53	40.70	−31.12	−13.71	6.20	23.94	55.39	59.30	−17.30	121.00	−1.85	31.45	−73.99
2003–2010	1.99	63.24	46.55	40.86	3.17	−9.64	−17.70	36.62	−47.77	86.40	−4.24	1.80	0.43
2010–2014	1.86	74.30	10.42	29.74	1.71	12.04	20.40	25.88	−25.52	57.68	−5.57	−1.26	0.54
1998–2014	2.01	62.00	15.29	24.58	3.30	5.93	12.89	38.00	−32.80	84.01	−4.21	7.07	−16.08
Hilly region of the Loess Plateau													
1998–2003	2.05	66.72	−5.94	−9.76	10.17	38.81	33.44	33.12	−23.35	53.54	1.71	42.80	−41.58
2003–2010	2.17	64.82	37.94	39.39	4.74	−10.01	−7.25	35.24	−42.29	79.64	−3.69	11.66	−10.08
2010–2014	1.85	72.25	10.45	29.64	2.70	20.99	8.47	27.93	−20.00	59.37	−5.50	0.72	−6.67
1998–2014	2.27	67.64	17.24	23.57	5.34	12.99	8.50	32.38	−29.69	66.74	−2.98	15.06	−16.75

Note: A, annual growth rate; T, total contribution of the five crops.

4 Discussion

4.1 Impacts of GFG program on the crop production

Based on the county-level land use survey of China completed in 1996, the total farmland in the Loess Plateau was 1.61×10^7 hm^2 , of which 1.32×10^7 hm^2 was distributed in the hilly areas and not accessible to irrigation (Li, 2000). From literature data (Li, 2000; Liu et al., 2013; Li, 2014), about 33%–40% of the farmlands, i.e., 4.35×10^6 – 5.27×10^6 hm^2 in the hilly areas were steep farmlands with the slope steepness of more than 15° . These steep croplands are categorized as temporary farmlands (Li, 2014), temporarily used for growing some small crops of sesame, naked oats, and foxtail millet with very limited inputs. Excluding these temporary croplands, the total farmland in the plateau before the GFG policy enacted was around 1.08×10^7 – 1.17×10^7 hm^2 , close to the total sown area (1.08×10^7 hm^2) of major crops in 1998. This implied that conversion of only steep slope farmlands should not significantly influence the sown area of major crops.

However, over-conversion of farmlands occurred during 1999–2003, resulted in the evident reduction of crop sown area (Fig. 2). After pilot demonstrations in the selected areas in 1999, the GFG program had been implemented in the whole China with a planned implementation period of 8 years. During the period, the farmers who return the steeply cultivated lands to forestland or grasslands can get an annual subsidy of 1.5 t grains (or equivalent of money) per hm^2 . This subsidy was very attractive and thus stimulated serious over-conversion of farmlands, causing a quick decrease of crop sown area and thus a negative impact on food crop production. In 2003, total crop sown area of major crops in the Loess Plateau decreased by 17.3% compared to that in 1998, and

similarly, China's total crop production was reduced by 16.0% for the same period as well. Recognizing this serious problem, the Chinese government strictly regulated the scope of farmland conversion (Chen et al., 2016), and meanwhile enacted the policy to exempt from the agricultural tax and adopted direct subsidies to food crop production in 2004. As the subsidy supplied according to the sown area of food crops, the slope farmlands that are not mandated to be converted were gradually restored to grow food crops in the Loess Plateau. In addition, the Chinese government enhanced the support to make slope farmlands to terraces, which also contributed to the increase of crop sown area after 2003. Our team did an analysis on land use change between 2003 and 2009 for a typical hilly area of 900 km² (36°45'15"N–37°01'26"N, 109°25'02"E–109°45'22"E) in northern Shaanxi Province using the 2.5 m resolution imagery data (Li, 2014). It was found that the slope farmland was reduced by 32.2% in 2009, but the terraced land increased by 33.6%, of which 86.7% was converted from slope farmlands.

With the farmland conversion, crop sown area was reduced by 5.4% in the whole plateau and by 10.1% in the hilly region during 1998–2014. The reduction of crop sown area did not cause a corresponding decrease of total FCP, excepting the period 1999–2001 (Fig. 2). From 2002 onwards, total FCP in the plateau has maintained a quick growth and thus the food self-sufficiency has been improved, with the mean food grain per capita increased to 446 kg in 2014 from 376 kg in 1998. This increase was contributed by the crop yield improvement, due to increased inputs and the adjustment of cropping structure, i.e., the replacement of traditionally growing crops of millet and wheat by higher yield maize crops (Table 3). In addition, terrace building and conversion of slope lands improved the land quality and reduced the surface water loss, and thus contributed to the yield increase. Observation data of Ansai County in northern Shaanxi Province during 1994–2001 showed that crop yield in terraced farmlands was 140%–200% higher than that in slope farmlands (Lu et al., 2011). A study in Dingxi of Gansu Province reported that when slope farmland was converted to terraces, the yield was increased by 600–1050 kg/hm² (Zhang, 2015).

In general, the GFG program had no significantly adverse impact on the crop production in the Loess Plateau. Recent studies for Ansai County by comparing the conditions before and after the GFG program implemented, obtained a similar conclusion that the food security was not negatively affected by the program (Han et al., 2014; Wang et al., 2014; Zhou et al., 2014). Another study for Huining County of Gansu Province by Wang et al. (2014) indicated that the agricultural inputs were markedly increased and thus obviously improved the crop productivity and food security level with the GFG implementation. Based on the survey data of 793 households in the five provinces of northwestern China, Su et al. (2011) found that the implementation of GFG program evidently improved the ecological conditions and rural livelihoods.

4.2 Policy implications

The implementation of GFG program has promoted restoration of the degraded environment in the Loess Plateau as reported by many studies, e.g., Fu et al. (2005), and Yang and Lu (2018). The results of this study suggest that the conversion of slope farmlands in a gradual and planned way could not affect the crop production and thus food security. The influence of reduced farmland area can be mitigated by the improvement of land productivity. The conversion of farmlands reduced the labour involved in cropping activities, and thus liberated the rural labour to seek off-farm employment. Several studies indicated that total income was increased for the most rural households that involved in the GFG program, mainly due to the increased off-farm income (Hong et al., 2008; Zhu and Wang, 2014; Yang et al., 2017).

With urbanization and young people moved to urban areas, population pressure in the plateau is expected to decrease, which provides an opportunity to further reduce the cultivation of slope farmlands. By reconnaissance surveys in 2017 in northern Shaanxi Province, we observed that abandonment of slope farmlands was quite often in the areas along the roads. However, there is also a risk of re-cultivation of the converted farmlands. Farmer surveys conducted in 2005 for 2000 households in 25 counties of northern Shaanxi Province indicated that 37.2% of farmers intended to re-cultivate the forested areas and grassland once the program's subsidy ends (Cao et al., 2009). Recognizing this risk, the Chinese government had extended an additional 8 years of subsidies for

farmland conversion in 2010 to 2018, and has continued to support the conversion from 2019 onwards. To stabilize the achievements, the GFG should be set as a long-term strategic policy, by not only supporting the conversion of slope farmlands, but also helping the farmers to seek sustainable ways of land use to improve the income and livelihood. It is suggested that the national poverty eradication program currently practiced in the poor regions including the Loess Plateau could be incorporated into this strategy. This is helpful to further improve the natural environment and to consolidate the land rehabilitation achievements in the Loess Plateau, contributing to the national strategy of ecological civilization building.

Due to rainfall limitation under the semi-arid climate, afforestation can cause soil desiccation problems (Wang et al., 2008). Some studies indicate that the Loess Plateau is probably reaching its sustainable limit of water resources for supporting tree growth (Feng et al., 2016), and thus tree vegetation should not be further expanded (Chen et al., 2015). Therefore, the strategy of GFG program should be targeted to promote the conversion of slope farmlands to grasslands. Further afforestation in the Loess Plateau should be cautioned to avoid the negative impacts.

5 Conclusions

With the implementation of GFG program, the total crop sown area in the Loess Plateau quickly decreased by 17.3% to 8.94×10^6 hm² from 1998 to 2003, then gradually restored to 1.03×10^7 hm² in 2010, and thereafter relatively stabilized. In the hilly region of the plateau, the sown area rapidly reduced by 16.2% during 1998–2003 to 5.46×10^6 hm², followed by a restoration to 5.93×10^6 hm² in 2010, and then slightly decreased to 5.86×10^6 hm² in 2014, reduced by 10.1% compared to that in 1998. By contrast, the total crop production generally showed an increasing trend, excepting the early three years for the whole and hilly region of the Loess Plateau. Our analyses indicate that the increase of total crop production was mainly contributed by the yield improvement and adjustment of cropping structure, while changes in the total sown area had a minor influence. This implies that the GFG program has no significant impact on the total crop production, as the reduced crop production by farmland area shrinkage has greatly been compensated by the yield improvement and adjustment of cropping structure. It is suggested that the GFG program should be set as a long-term strategy by incorporating the poverty eradication program to promote the transformation of land use patterns, as to simultaneously realize the aims of environmental restoration and livelihood improvement of local people. The slope farmland conversion should be prioritized to grasslands.

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